BEFORE THE ILLINOIS POLLUTION CONTROL BOAR

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#### IN THE MATTER OF:

WATER QUALITY STANDARDS AND EFFLUENT LIMITATIONS FOR THE CHICAGO AREA WATERWAY SYSTEM AND THE LOWER DES PLAINES RIVER: PROPOSED AMENDMENTS TO 35 III. Adm. Code Parts 301, 302, 303 and 304

R08-09 (Rulemaking – Water) Sub-docket A

STATE OF IL

Pollution Control Board

#### **NOTICE OF FILING**

ORIGINAL

To: John Therriault, Clerk Marie Tipsord, Hearing Officer James R. Thompson Center Illinois Pollution Control Board 100 West Randolph Street, Suite 11-500 Chicago, Illinois 60601

## SEE ATTACHED SERVICE LIST

PLEASE TAKE NOTICE that I have filed today with the Illinois Pollution

Control Board ILLINOIS EPA'S MOTION TO STAY THE ISSUANCE OF A

# SECOND NOTICE OPINION AND ORDER IN SUB-DOCKET A a copy of which

is herewith served upon you.

Dated: May 27, 2011 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (217) 782-5544

ILLINOIS ENVIRONMENTAL PROT ON AGEN tefanic N. Diers

Assistant Counsel

# THIS FILING IS SUMBITTED ON RECYCLED PAPER

CLERK'S OFFICE

STATE OF ILLINOIS Pollution Control Board

2011

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

IN THE MATTER OF:

WATER QUALITY STANDARDS AND EFFLUENT LIMITATIONS FOR THE CHICAGO AREA WATERWAY SYSTEM AND THE LOWER DES PLAINES RIVER: PROPOSED AMENDMENTS TO 35 III. Adm. Code Parts 301, 302, 303 and 304

R08-09 (Sub-Docket A) (Rulemaking – Water)

DORIGINAL

# ILLINOIS EPA'S MOTION TO STAY THE ISSUANCE OF A SECOND NOTICE OPINION AND ORDER IN SUB-DOCKET A

The Illinois Environmental Protection Agency ("Illinois EPA" or "Agency"), by and through its attorneys, hereby submits its Motion to Stay the Issuance of a Second Notice Opinion and Order in Sub-Docket A. In support thereof, the Illinois EPA states as follows:

1. On October 26, 2007, the Agency filed a rulemaking proposal to update the designated uses and accompanying water quality standards and effluent limitations for the waters currently designated for Secondary Contact and Indigenous Aquatic Life Use which includes most waters in the Chicago Area Waterway System ("CAWS") and Lower Des Plaines River. The Illinois Pollution Control Board ("Board") docketed this proposal as R08-09.

2. On March 18, 2010, the Board issued an order dividing R08-09 into four separate sub-dockets. Post-Hearing Comments on Sub-Docket A were due on April 15, 2010. On April 15, 2010, the Agency submitted detailed Post-Hearing Comments. Exhibit A to the Agency's Post-Hearing Comments was a four page summary of all

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documents, exhibits, testimony and public comments in the R08-09 proceeding that

pertain to the topic of recreational use designations.

3. The Agency's Post-Hearing comments in R08-09(A) summarized the legal and technical justification for the Agency's recreational use designation proposal as well as providing a summary of the testimony, exhibits and other evidence in R08-09 that are relevant to the Illinois Pollution Control Board's ("Board") decision in Sub-docket A.

4. On August 5, 2010, the Board issued a First Notice Opinion and Order in Sub-Docket A establishing proposed Recreational Use Designations for all segments of the CAWS and Lower Des Plaines River covered by the Agency's rulemaking proposal. The Board's First Notice Proposal was published in Volume 34, Issue 35 of the Illinois Register on August 27, 2010.

5. On August 11, 2010, the Board submitted a letter to the Department of Commerce and Economic Opportunity ("DCEO") requesting that DCEO conduct an economic impact study of Sub-Docket A. In a letter dated September 16, 2010, DCEO notified the Board that no economic impact study would be conducted. The Board held public hearings on DCEO's failure to conduct an economic impact study on October 19 and 20, 2010, and no members of the public testified or commented on DCEO's decision.

6. In an Order dated October 22, 2010, the Hearing Officer in this proceeding established a First Notice Comment deadline of November 30, 2010. Comments were received prior to the filing deadline from Illinois EPA, the Illinois Attorney General's Office, Exxon-Mobil, the Metropolitan Water Reclamation District of Greater Chicago, United States Environmental Protection Agency ("USEPA") Region 5, the American

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Waterway Operators Association, a coalition of eight Illinois environmental organizations and members of the general public.

7. Since the closing of the First Notice Comment Period, Illinois EPA received a letter dated May 11<sup>th</sup>, 2011 from the USEPA. <u>See</u> Public Comment #584. A copy of this letter was also sent by USEPA to the Board's clerk. The letter specifically outlined certain segments of the CAWS that should be designated for recreation in the water (primary contact) instead of being designated as Incidental Contact Recreation Waters as previously proposed by Illinois EPA and adopted by the Board in its First Notice Opinion. USEPA further directs Illinois to expeditiously adopt new or revised water quality standards consistent with the findings outlined in the May 11, 2011 letter. <u>id</u>. at P. 1.

8. Based on the contents of the USEPA letter, Illinois EPA needed time to evaluate USEPA's position to decide what action, if any, may need to be taken with respect to the waters outlined by USEPA for recreation in the water (primary contact). Therefore, on May 16, 2011, the Illinois EPA filed a Motion to Stay asking that the Board to take no action at the May 19, 2011 Board Meeting with respect to issuing a Second Notice Opinion and Order for Sub-Docket A.

9. Since the filing of the Motion, the Sub-Docket A was moved to Cases Pending on the Agenda and it is now on the Board's June 2<sup>nd</sup>, 2011 Agenda for a Second Notice Opinion and Order.

10. After careful consideration of the comments made by USEPA in the May 11, 2011 letter, Illinois EPA has determined that changes must be made to the Agency's original proposal concerning use designations to address USEPA's directives. This

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determination has been confirmed through discussions with representatives of USEPA. These discussions have also resulted in the position that amendment of Sub-Docket A, consistent with the directives of the May 11<sup>th</sup> letter from USEPA, will be the most expeditious means by which USEPA's concerns can be satisfactorily addressed. The resources of the Illinois EPA and the Board would not be best served if Sub-Docket A were to continue without language that reflects the concerns and direction in USEPA's May 11<sup>th</sup> letter. Therefore, Sub-Docket A should be stayed, while the Agency prepares amendments to its original proposal for recreational use designations.

WHEREFORE, Illinois EPA respectfully requests that the Board grant Illinois EPA's Motion to Stay Sub-docket A pending submittal of a revised use designation proposal.

Respectfully submitted,

ILLINOIS ENVIRONMENT PROT ON AGENO

Stefanie N. Diers Assistant Counsel Division of Legal Counsel

DATED: May 27, 2011

Illinois Environmental Protection Agency 1021 North Grand Avenue East Post Office Box 19276 Springfield, Illinois 62794-9276 (217) 782-5544

### STATE OF ILLINOIS

#### **COUNTY OF SANGAMON**

#### **PROOF OF SERVICE**

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I, the undersigned, on oath state that I have served the attached ILLINOIS EPA'S

## MOTION TO STAY THE ISSUANCE OF A SECOND NOTICE OPINION AND ORDER OF

SUB-DOCKET A upon the person to whom it is directed by placing it an overnight envelope

addressed to:

John Therriault, Clerk Marie Tipsord, Hearing Officer Illinois Pollution Control Board James R. Thompson Center 100 West Randolph Street, Suite 11-500 Chicago, Illinois 60601

ORIGINAL

STATE OF I

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Pollution Control Board

and mailing it First Class Mail from Springfield, Illinois on May 27, 2011, with sufficient

postage affixed to the addresses on the attached Service List.

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SUBSCRIBED AND SWORN TO BEFORE ME

day of May This c , 2011

Notary Public

BRENDA

## THIS FILING IS SUBMITTED ON RECYCELD PAPER

#### Service List for R08-09

Elizabeth Schenkier Keith Harley Chicago Legal Clinic, Inc. 211 West Wacker Drive, Suite 750 Chicago, IL 60606

Susan M. Franzetti Nijman Franzetti LLP 10 South LaSalle St. Ste. 3600 Chicago, IL 60603

Katherine D. Hodge Monica Rios Matthew C. Read Hodge Dwyer Driver 3150 Roland Avc. P.O. Box 5776 Springfield, IL 62702

John Therriault, Assistant Clerk Illinois Pollution Control Board James R. Thompson Center 100 West Randolph, Ste 11-500 Chicago, IL 60601

Elizabeth Wallace Andrew Armstrong Office of the Attorney General Environmental Bureau North 69 West Washington Street, Suite 1800 Chicago, IL 60602

Jeffrey C. Fort Aricl J. Tesher Sonnenschein Nath & Rosenthal LLP 7800 Sears Tower 233 S. Wacker Drive Chicago, IL 60606-6404 Ann Alexander Senior Attorney, Midwest Program Natural Resources Defense Council 2 Riverside Plaza, Floor 22 Chicago, IL 60606

Fredrick M. Feldman Ronald M. Hill Margaret T. Conway Metropolitan Water Reclamation District of Greater Chicago 111 East Erie Street Chicago, IL 60611

Mitchell Cohen, General Counsel Office of Legal Counsel Illinois Department of Natural Resources One Natural Resources Way Springfield, IL 62705-5776

Marie Tipsord, Hearing Officer Illinois Pollution Control Board James R. Thompson Center 100 West Randolph, Ste 11-500 Chicago, IL 60601

Jessica Dexter Environmental Law & Policy Center 35 E. Wacker Dr., Suite 1600 Chicago, IL 60601

Thomas W. Dimond Susan Charles Ice Miller LLP 200 West Madison Street Suite 3500 Chicago, IL 60606-3417

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## Service List for R08-09 Continued

Fredric P. Andes Carolyn S. Hesse David T. Ballard Barnes & Thornburg LLP One North Wacker Drive Suite 4400 Chicago, IL 60606

Kristy A.N. Bulleit Hunton & Williams LLC 1900 K Street, NW Washington, DC 20006

Cathy Hudzik City of Chicago, Mayor's Office of Intergovernmental Affairs 121 North LaSalle Street City Hall Room 406 Chicago, Illinois 60602

Lisa Frede Chemical Industry Council of Illinois 1400 E. Touhy Ave. Des Plaines, IL 60019 Stacy Meyers-Glen Openlands 25 E. Washington, Ste. 1650 Chicago, IL 60602

Jack Darin Cindy Skrukrud Sierra Club, Illinois Chapter 70 East Lake Street, Ste 1500 Chicago, IL 60601

Lyman C. Welch Alliance for the Great Lakes 17 North State Street, Suite 1390 Chicago, Illinois 60602

Albert Ettinger, Senior Staff Attorncy Environmental Law & Policy Center 53 W. Jackson #1664 Chicago, Illinois 60604

:

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY
DIVISION OF LEGAL COUNSEL 1021 NORTH GRAND AVENUE EAST, POST OFFICE BOX 19276
SPRINGFIELD, ILLINOIS 62794-9276 TELEPHONE (217) 782-5544 FACSIMILE (217) 782-98 FECEIVED
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$RE: \frac{R09-09(A)}{A}$
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